

## COLORADO DOMESTIC VIOLENCE OFFENDER MANAGEMENT BOARD

### MEETING MINUTES

May 9, 2025

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#### **ATTENDANCE:**

##### **Domestic Violence Board Members Present:**

Yolanda Arredondo, Jennifer Parker, Andrea Bradbury, Erin Gazelka, Jessica Fann, Karen Morgenthaler, Lori Griffith, Tally Zuckerman, Raechel Alderete, Tracey Martinez, Nil Buckley, Jeanette Barich, Hon. Kolony Fields, Chris Chino, Michelle Hunter, Stephanie Fritts, Sandra Campanella

##### **Domestic Violence Board Members Absent:**

Roshan Kalantar, Glory McDaniel

##### **Staff Present:**

Jesse Hansen, Brittinie Sandoval, Reggin Palmitesso-Martinez, Carolina Frane, Rachael Collie, Yuanting Zhang, Ellen Creecy, Maija Roscoe, Matthew Lunn, Christopher Lobanov-Rostovsky, Agatha Chronos, Paige Brown

##### **Guests:**

Kristina Carrera, Barb Hamilton, Wellesley Bush, Phillipe Marquis, Gale Primlight

#### **INTRODUCTIONS:**

The meeting convened at 9:04 AM.

Michelle Hunter (DVOMB Chair) introduced herself and welcomed the Board and guests.

Carolina Frane (ODVSOM Staff) introduced herself and welcomed the Board and guests. She indicated that quorum was present and noted that the meeting was being recorded. She indicated to contact Reggin Palmitesso-Martinez if anyone is experiencing technical issues, and asked that Board members and guests sign in.

The in-person DVOMB members introduced themselves.

Reggin Palmitesso-Martinez introduced the online DVOMB members.

The ODVSOM staff introduced themselves.

The in-person guests introduced themselves.

Reggin Palmitesso-Martinez introduced the online guests.

Michelle Hunter (DVOMB Chair) asked if there was consensus to approve the agenda. There was consensus. There was a modification to the agenda. Stephanie Fritts had to leave early so item related to saying Farewell to Stephanie Fritts was moved to Staff Announcements.

Michelle Hunter (DVOMB Chair) then moved to the next agenda item related to reviewing the April Minutes.



**REVIEW AND VOTE ON APRIL 2025 MEETING MINUTES: (Attachment #1)**

***Stephanie Fritts (DVOMB Member) made a motion to approve the April 2025 Minutes as presented. Jessica Fann (DVOMB Member) 2<sup>nd</sup> the motion.***

There was no discussion on the motion.

Michelle Hunter (DVOMB Chair) asked staff to prepare the vote.

Session ID: 744156

**Question #1**

The motion passed with 14 votes to approve the April 2025 meeting minutes, 0 votes to object, and 3 votes to abstain.

Responses	Percent	Count
Yes	82.35%	14
No	0.00%	0
Abstain	17.65%	3
Totals	100.00%	17

***\*Jeanette Barich and Chris Chino voted yes in the chat.***

**ANNOUNCEMENTS:**

**Staff Announcements:**

**Carolina Frane (ODVSOM Staff):**

- She thanked Hon. Kolony Fields for joining the Executive Committee.
- During meetings, reminder that Board members should wait for Michelle Hunter (DVOMB Chair) to call on them and should identify themselves before speaking for purposes of the minutes.
- May is Mental Health Awareness Month.
- The June Board meeting is cancelled.
- Today is Stephanie Fritt's last Board meeting. Board members and staff shared their memories with Stephanie and thanked her for her dedication and support to the Board.

**Ellen Creecy (ODVSOM Staff):**

- Training Events:
  - DV Lunch and Learn: June 4
  - DV101: June 2
  - DV102: October 20
  - DV103: November 3
- ODVSOM Conference:
  - If Board members need to change their hotel arrangements, they should contact Taylor Kriesel (ODVSOM Staff) as soon as possible.
  - The Board Member networking event will be held Tuesday, July 8. There will be a silent auction/raffle and the fundraiser will be for Safer Society.
  - Donations are invited from the board, Approved Providers (Providers), and the public. Donations will go through an approval process.
  - The Board meeting during the Conference in Breckenridge will be Wednesday, July 9. As a reminder, this year there will be separate Board meetings for the DVOMB and SOMB.

**Brittinie Sandoval (ODVSOM Staff)**



- The deadline for the Application Review Committee (ARC) to review submitted materials at the June meeting is June 2.

**Jesse Hansen (ODVSOM Staff):**

- A guide to Robert's Rules of Order was provided to all Board members. When making motions, Board members should specify what the motion is regarding, and the Chair should repeat the motion. When tallying votes, the motion should also be repeated along with the voting results and if the motion passes.
- As part of the Provider Recruitment project with Orange Circle Consulting, Board members should let staff know if they will be presenting at universities or colleges so they can use the prepared slide deck.
- Celebrations for the 25<sup>th</sup> anniversary of the DVOMB will be held at the Conference and at a reception in October after the Board meeting.
- Staff have been creating one-pagers to make content more accessible and easier to find on the website. The Kayden's Law draft one-pager was shared with the Board as an example of presenting information from the Annual Legislative Report in this format.

**Michelle Hunter (DVOMB Chair) asked if there was consensus for staff to continue to use the one-pager format to present information from the Annual Legislative Report. There was consensus.**

**Yuanting Zhang (ODVSOM Staff):**

- May is Asian American and Pacific Islander Heritage Month. She shared the history behind choosing May as the designated month, and shared statistics from the US Census regarding Asian Americans.
- She shared that there was a violent anti-Chinese riot in Denver on October 31, 1880, which led to the destruction of the city's Chinatown. The event left the neighborhood in ruins and had a lasting impact on Denver's history.
- Asian American and Pacific Islander heritage celebrations typically involved a blend of cultural events, festivals, and educational opportunities. A major highlight is the Colorado Dragon Boat Festival, which is the largest Dragon Boat Festival in the US. The festival will be held September 6<sup>th</sup> and 7<sup>th</sup> this year.

**Board Announcements:**

Karen Morgenthaler (DVOMB Member) announced that she is coming off the ARC. Michelle Hunter (DVOMB Chair) thanked Karen for her time on the ARC.

Michelle Hunter (DVOMB Chair) asked if there were any volunteers to join the ARC.

Nil Buckley (DVOMB Member) volunteered to join the ARC.

**Michelle Hunter (DVOMB Chair) asked if there was consensus for Nil Buckley to join the ARC. There was consensus.**

Yolanda Arredondo (DVOMB Member) announced that focus groups have started for the project regarding creating a domestic violence best practice playbook for treatment planning when there is a child welfare or protection case but no court involvement. She asked that Board members please reach out if they have interest in participating in virtual focus groups for Providers or Victim Advocates, or have colleagues that would like to participate.

**Public Announcements:**

None.

**APPENDICES DISCUSSION (DISCUSSION & CONSENSUS) - Carolina Frane, ODVSOM Staff**

Michelle Hunter (DVOMB Chair) introduced this as a discussion and consensus item and referred to Carolina Frane (ODVSOM Staff). Carolina discussed that staff would like to reorganize some of the Appendices in the Standards to improve readability. The proposed changes are summarized below:



- Appendix A currently discusses the history of the Board. The proposed changes would move the content of Appendix A to either Section 1 or as a preamble to the Standards.
- The Administrative Policies are currently in Appendix D. The proposed changes would move the Administrative Policies to Appendix A.
- The guidelines for working with interpretive services are currently in Appendix X, which is not an actual appendix in the Standards. The proposed changes would move the guidelines to Appendix D.
- The bibliography in Appendix F is largely outdated, and the Standards currently utilize footnotes for citing research.

#### **Board Discussion:**

A Board member supported the changes for their improved efficiency and readability of the Standards.

#### **Audience Discussion:**

None.

**Michelle Hunter (DVOMB Chair)** asked if there was consensus to reorganize the appendices in the Standards. There was consensus.

#### **DATA COLLECTION PLAN MODIFICATION (DISCUSSION & VOTE) - Jesse Hansen, ODVSOM Staff**

Michelle Hunter (DVOMB Chair) introduced this as a discussion and voting item and referred to Jesse Hansen (ODVSOM Staff). Jesse explained that the Board was mandated by the legislature during the last sunset review period to begin data collection. The Board reviewed a data collection plan prior to the beginning of collection in 2023. The types of data collected include demographics, legal status, charges/convictions, types of treatments, risk assessments, and treatment outcomes. The Standards have a provision in Section 4.07 that allows a Provider to not recommend domestic violence treatment if it is contradicted. The data collection plan does not currently have any data capture related to this circumstance. He explained that the Board will vote today on incorporating elements of Section 4.07 into the Data Collection Plan to capture data related to Providers not recommending treatment for clients who are contraindicated, and the reasoning behind the recommendation. If the Board approves of adding this data collection into the plan, the staff research team will need to consider the most effective ways to capture this information.

#### **Board Discussion:**

A Board member discussed that this data could be useful, particularly when trying to identify how many self-defending victims are being sent for evaluations and treatment.

Another Board member emphasized the importance of this data collection to ensure that stakeholders and the public are not receiving subjective or biased information.

A Board member agreed that this data would be tremendously helpful, particularly for self-defending victims or clients that are contraindicated for treatment for other reasons. Another Board member noted that they have a lot of data they would be willing to share for these situations, which includes instances of reactive victims and situational violence. They agreed that the Board and staff will need to figure out the most effective way to track this data, because ReliaTrax does not allow for data entry regarding treatment being contraindicated.

#### **Audience Discussion:**

None.

#### **VOTE TO APPROVE MODIFICATIONS TO DATA COLLECTION PLAN:**

**Stephanie Fritts (DVOMB Member)** made a motion to approve the Data Collection Plan modifications.  
**Tally Zuckerman (DVOMB Member)** 2<sup>nd</sup> the motion.

There was no discussion on the motion.



Michelle Hunter (DVOMB Chair) asked staff to prepare the vote.

Session ID: 744156

### Question #2

The motion passed with 16 votes to approve, 0 votes to object, and 0 vote to abstain.

Responses	Percent	Count
Yes	100.00%	16
No	0.00%	0
Abstain	0.00%	0
Totals	100.00%	16

### **PROPOSED REVISIONS TO SECTION 9.0, 10.0, AND THE ADMINISTRATIVE POLICIES RELATED TO CRIMINAL HISTORY: PUBLIC COMMENT REVIEW (DISCUSSION & VOTE): (Attachment #2) - Jesse Hansen, ODVSOM Staff, Carolina Frane, ODVSOM Staff**

Michelle Hunter (DVOMB Chair) introduced this as a discussion and voting item and referred to Jesse Hansen (ODVSOM Staff). Jesse explained that the ARC for both the DVOMB and SOMB identified areas within the Administrative Policies related to criminal history that could be revised. The Attorney General's office assisted in the revisions of defining convictions within the Standards and Administrative Policies. The revisions expanded the definition to include court martials and juvenile offenses that led to an adjudication. There was one public comment that supported the revisions. An SOMB Board member raised concerns about juvenile adjudications that were expunged, and language was added to create an exception for juvenile cases that were expunged with the assistance of the Attorney General.

#### **Board discussion:**

A Board member voiced that Providers should reach out to ODVSOM Staff during the implementation phase of these revisions if they have concerns or questions. The ARC will continue their process of determining whether a Provider's criminal history precludes them from providing effective treatment, and these revisions do not mean an individual cannot become a Provider or keep their Provider status if they have a criminal history.

A Board member asked what the rationale was behind including juvenile adjudications as a conviction. Jesse explained that these revisions are not an automatic exclusion from becoming a Provider if there is a criminal history, but allows the Board to ensure that individuals are appropriate and able to provide safe and effective treatment. The ARC will be notified of criminal history and examine if there are any concerns with that individual becoming a Provider. The Board member discussed concerns with privacy and having to disclose juvenile adjudications. It was discussed that an SOMB Board member raised similar concerns, and revisions were added related to expunged juvenile cases. These revisions are also in alignment with other licensing boards. It was emphasized that the expansion of the definition of conviction is new, but the process with the ARC remains the same.

Carolina Frane (ODVSOM Staff) explained that from a clinical perspective, it is important to understand if there is a juvenile history of domestic violence, so that the ARC and the Provider can take the proper steps to ensure safety if providing treatment to domestic violence offenders. A Board member emphasized their privacy concerns regarding the inclusion of juvenile adjudications.

A Board member shared that the state courts are working to correct issues with individuals having to take proactive steps to expunge a juvenile case when applicable.

#### **Audience discussion:**

None.



**VOTE TO APPROVE PROPOSED REVISIONS TO SECTION 9.0, 10.0, AND THE ADMINISTRATIVE POLICIES RELATED TO CRIMINAL HISTORY:**

*Raechel Alderete (DVOMB Member) made a motion to approve the proposed revisions to Section 9.0, 10.0, and the Administrative Policies Related to Criminal History as amended.*

*Jessica Fann (DVOMB Member) 2<sup>nd</sup> the motion.*

There was no discussion on the motion.

Michelle Hunter (DVOMB Chair) asked staff to prepare the vote.

Session ID: 744156

**Question #3**

The motion passed with 14 votes to approve, 1 vote to object, and 1 vote to abstain.

Responses	Percent	Count
Yes	87.50%	14
No	6.25%	1
Abstain	6.25%	1
Totals	100.00%	16

Break: 10:30 am - 10:45 am

\*Chris Chino left the meeting at 10:30 am.

**DVRNA-R PILOT PROJECT REPORT OUT & RECOGNITION OF PARTICIPANTS (PRESENTATION & DISCUSSION):**

**(Attachment #3) - Dr. Rachael Collie, ODVSOM Staff, Jesse Hansen, ODVSOM Staff**

Michelle Hunter (DVOMB Chair) introduced this as a presentation and discussion item and referred to Jesse Hansen (ODVSOM Staff). Jesse shared that the staff is very excited to share the results of the DVRNA-R pilot project. He explained the DVRNA was updated with a strong focus on current research and evidence-based practices, aiming to establish the most effective method for tracking progress during treatment. Following the DVRNA validation study, several areas were identified that could be improved, which led to the DVRNA-R pilot study. Jesse thanked the Providers, stakeholders, and other individuals that participated in the pilot project, as their input is crucial to effectively revising the DVRNA and the Standards.

Jesse and Dr. Rachael Collie (ODVSOM Staff) presented on the DVRNA-R and pilot study. The presentation is summarized below:

- Providers, probation officers, technical experts, and those from diversion all participated in the DVRNA-R pilot project.
- The validation study of the DVRNA in 2020 recognized structural issues that did not match with current risk assessment tools, and issues with possibly over-categorizing clients as Level C.
- The DVRNA-R improves upon the DVRNA by separating static and dynamic risk factors. This provides a clearer understanding of risk and enhances research effectiveness.
- The DVRNA-R's static and dynamic scores are based on risk factors predictive of future domestic violence. The 12 static items classify risk as low, medium, or high, helping referral agencies manage caseloads and determine client supervision levels.
- There are non-scored items, adverse childhood experiences, and mental issues included in the tool that can be marked for Providers to track.





- The dynamic score, a 21-item scale (scored 0-2), is re-evaluated during treatment plan reviews to measure progress. 6 of the risk factors are known predictors of future recidivism; a future study will assess the remaining factors for similar predictive ability.
- If there are 6 items endorsed (3 on the static and 3 on the dynamic scale), then it is recommended the Danger Assessment be performed to assess lethality. A Board member agreed that including the lethality assessment protocol is a good addition to the DVRNA-R.
- The overall composite risk level is the combined score of the static and dynamic risks. Clients can be identified as low, moderate-low, moderate-high, and high. The static score can be updated if new information is discovered, and the dynamic score can also change as the client progresses through treatment.
- The pilot project “Operation Skybound” started last summer, with the purpose of assessing structural changes, functionality, distributing risk profiles, and enhancing Multidisciplinary Treatment Team (MTT) communication. 30 Providers were involved in the pilot along with numerous stakeholders including Probation.
- The training for the DVRNA-R consisted of two days covering both static and dynamic scoring. As part of the pilot, there were monthly one-hour technical assistance meetings. Coaching sessions also gathered feedback on how the tool was being administered. Data was collected via ReliaTrax.
- Preliminary findings show more clients are receiving moderate-low and moderate-high risk. Scoring and risk level is not definite and can be changed with feedback.
- There was consensus among Providers that the DVRNA-R captures both dynamic and static risk factors, and that the dynamic items capture changes over time. There is greater utility in risk management, treatment planning, and case management. There were very few concerns for suitability of use with females, LGBTQ, or different racial and ethnic groups.
- Concerns shared included that the DVRNA-R takes longer to learn, reliance on self-reporting, not including victim information, losing DV-specific items, lack of items related to suicidal/homicidal ideation and strangulation, and difficulties with rescoring during treatment plan reviews.
- There will be a phased rollout of revisions to the DVRNA-R and the Standards with ample training. The DVRNA-R will be renamed the Colorado Assessment Scale for Coercion and Abuse Desistance or CASCADE.

#### **Board Discussion:**

The Board expressed satisfaction with the new name and discussed reviewing the CASCADE, with feedback to be shared with staff. A Board member raised concerns about attributing authorship for the CASCADE and changing its name. They emphasized that identifying specific authors could diminish the perceived contributions of stakeholders and questioned the implications for authorship if staff roles changed. Staff clarified that authorship serves to credit the creators, but the document remains property of the DVOMB. They assured the Board that no individual staff member would claim intellectual property. Stakeholder participation is acknowledged within the manual. It was noted that many similar government-affiliated tools do identify authors. Staff also outlined plans for succession training to ensure continuity. A Board member found the tool useful for risk assessment in specific client groups and for understanding the link between competencies and reducing recidivism.

**\*Lori Griffith left the meeting at 11:58 am.**

#### **Audience Discussion:**

None.

**BREAK: 12:00 pm - 12:30 pm**

#### **VICTIM CLARIFICATION IN DOMESTIC VIOLENCE CASES (DISCUSSION & CONSENSUS): (Attachment #4) - Dr. Rachael Collie, ODVSOM Staff, Jesse Hansen, ODVSOM Staff**

Michelle Hunter (DVOMB Chair) introduced this as a discussion and consensus item and referred to Jesse Hansen (ODVSOM Staff). Jesse explained that this topic began with discussions and research in partnership with the Victim Advocacy Committee. The SOMB has a victim clarification process as part of treatment, and this discussion will be the starting point for how to potentially incorporate victim clarification into the domestic violence field.



Jesse explained that this is not a voting item, but rather a discussion with the Board to gauge feelings and opinions.

Dr. Rachael Collie (ODVSOM Staff) noted that the DVOMB published a white paper in 2020 that examined restorative justice (RJ) in domestic violence cases. She recently conducted a literature review focusing on solely peer-reviewed research regarding RJ practices in the field of domestic violence. Her findings are summarized below:

- There are very few empirical reviews of RJ within domestic violence outcomes. Some articles discuss RJ for sexual violence, juveniles, and other types of violence that are not domestic violence. She acknowledged that there could be more studies, but she was very thorough with her review.
- RJ is a multi-faceted framework that focuses on harm repair, accountability, and healing for the victim, and can be defined by both philosophies and implementation.
- Research articles examined RJ conferences, circles of peace, and victim-offender mediation (VOM), comparing these practices to standard batterer intervention programs (BIP) and typical court prosecution. The results were mixed regarding domestic violence recidivism rates, but Dr. Rachael Collie noted that the data is very limited. The programs also struggled with victim participation.
- Articles also examined stakeholder perspectives. There was mixed professional support for RJ practices, with some support for the possibilities of healing and accountability, but concerns about manipulation and safety risks.
- Articles discussed the need to align RJ practices with cultural and religious values, as there can be challenges with traditional communities. Effective programs also need to ensure voluntary participation with a trauma-informed approach.
- Some studies examined victim impact panels, which are similar to the SOMB's victim clarification process. These studies showed self-reports of increased victim awareness and accountability.
- There is a strong consensus among professionals that traditional BIP are not adequately serving victims or offenders. Colorado is unique regarding treatment Standards and treatment does not resemble typical BIP. Most studies compare RJ to BIP, so it is difficult to deduce the comparison between RJ programs and Colorado's Standards.
- Dr. Rachael Collie explained through her work with the SOMB victim clarification process, victims of more intrusive offenses were more likely to seek face-to-face conferencing, while those of non-contact offenses were more likely to seek virtual and/or non-face-to-face options.
- Paige Brown (ODVSOM Staff) explained that clarification work is required as part of sex offense treatment, and clarification sessions are only done at the request of the victim. The treatment team then decides the best way to facilitate that session. She noted that sex offenses sentences are typically longer than domestic violence sentences, which is something to consider when creating a victim clarification process. She emphasized that victims and offenders can often be very interconnected in their lives, and victim clarification work is crucial for more positive outcomes.
- Raechel Alderete (DVOMB Member) explained that having a victim representative as part of the treatment team throughout all of treatment is highly important, and simply completing a victim clarification letter does not fully encompass the process. Victim clarification work can also continue once treatment is completed.
- Dr. Rachael Collie noted that clarification within sex offense treatment refers to clarifying who is responsible for the abuse, to remove any self-blame from the victim.
- Jesse explained that the victim clarification infrastructure in the sex offense field has taken years to build. He asked the Board if this is a topic they would like the Victim Advocacy Committee to explore further. He explained that victim clarification could be added to Section 5.10 of the Standards. He emphasized that clarification would occur at the request of the victim, and the process needs to be victim centered and victim driven.

#### **Board Discussion:**

A Board member shared that during their career, they saw many victims often did not want punishment for their offenders but just wanted their abuser to stop the abuse. Many intimate partner relationships survived an arrest





and conviction. They emphasized it is worth exploring victim clarification within domestic violence treatment, but voiced concerns about the variability among RJ programs.

Another Board member agreed with this sentiment and explained that the Victim Advocacy Committee is taking on this task knowing it will involve a lot of work to ensure victim safety. They noted there are many varying thoughts on victim clarification and RJ.

A Board member agreed with what was shared by other Board members and highlighted that it is very important for anyone involved in the victim clarification process to be trained.

Jesse explained that there is a lot of work to do in creating this process. He explained that the MTT would serve as an oversight for the process, along with a potential victim therapist. This process would be an MTT function rather than an outside RJ program.

**Michelle Hunter (DVOMB Chair) asked if there was consensus for the Victim Advocacy Committee to begin work exploring the victim clarification process. There was consensus.**

**Audience Discussion:**

None.

**ADJOURN**

The meeting adjourned at 1:26 pm.

Respectfully submitted by,

Ellen Creecy, Program Assistant



Name	Q1	Q2	Q3
Andrea Bradbury	1	1	1
Erin Gazelka	1	1	1
Glory McDaniel	NP	NP	NP
Jeanette Barich	1	1	1
Jennifer Parker	1	1	1
Jessica Fann	1	1	1
Karen Morgenthaler	1	1	1
Lori Griffith	1	1	1
Michelle Hunter	3	1	1
Chris Chino	1	NP	NP
Nil Buckley	1	1	1
Sandra Campanella	3	1	1
Stephanie Fritts	3	1	1
Tally Zuckerman	1	1	2
Yolanda Arredondo	1	1	3
Roshan Kalantar	NP	NP	NP
Raechel Alderete	1	1	1
Kolony Fields	1	1	1
Tracey Martinez	1	1	1
Total	Yes = 14 No = 0 Abstain = 3 Total Present = 17	Yes = 16 No = 0 Abstain = 0 Total Present = 16	Yes = 14 No = 1 Abstain = 1 Total Present = 16

Q1 Motion to approve the April 2025 Minutes.

Q2 Motion to approve modifications to the Data Collection Plan.

Q3 Motion to approve proposed revisions to Section 9.0, 10.0, and the Administrative Policies related to criminal history.

