

COLORADO DOMESTIC VIOLENCE OFFENDER MANAGEMENT BOARD

MEETING MINUTES September 12, 2025

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ATTENDANCE:

Domestic Violence Board Members Present:

Yolanda Arredondo, Andrea Bradbury, Erin Gazelka, Jessica Fann, Lori Griffith, Tally Zuckerman, Tracey Martinez, Nil Buckley, Jeanette Barich, Hon. Kolony Fields, Michelle Hunter, Sara Carty, Roshan Kalantar, Raechel Alderete, Karen Morgenthaler, Karen Crabb

Domestic Violence Board Members Absent:

Jennifer Parker, Chris Chino, Sandra Campanella

Staff Present:

Jesse Hansen, Brittinie Sandoval, Rachael Collie, Yuanting Zhang, Ellen Creecy, Taylor Kriesel, Jessica Manrique

Guests:

Barb Hamilton, Sade Lee, Shon McDonald, Taber Powers, Pam Mancini, Sara Phelps, Janira Pacheco

INTRODUCTIONS:

The meeting convened at 9:04 AM.

Michelle Hunter (DVOMB Chair) introduced herself and welcomed the Board and guests.

Jesse Hansen (ODVSOM Program Manager) introduced himself and welcomed the Board and guests. He indicated that quorum was present and noted that the meeting was being recorded. He indicated to contact Taylor Kriesel if anyone is experiencing technical issues, and asked that Board members and guests sign in.

The in-person DVOMB members introduced themselves.

Taylor Kriesel introduced the online DVOMB members.

The ODVSOM staff introduced themselves.

Taylor Kriesel introduced the online guests.

Michelle Hunter (DVOMB Chair) asked if there was consensus to approve the agenda. There was consensus.

Michelle Hunter (DVOMB Chair) then moved to the next agenda item related to reviewing the August Minutes.

REVIEW AND VOTE ON AUGUST 2025 MEETING MINUTES: (Attachment #1)

Jessica Fann (DVOMB Member) made a motion to approve the August 2025 Minutes as presented.



Andrea Bradbury (DVOMB Member) 2nd the motion.

There was no discussion on the motion.

Michelle Hunter (DVOMB Chair) asked staff to prepare the vote.

Session ID: 024397

Question #1

The motion passed with 12 votes to approve the August 2025 meeting minutes, 0 votes to object, and 3 votes to abstain.

Yes	80.00%	12
No	0.00%	0
Abstain	20.00%	3
Totals	100.00%	15

****Tracey Martinez voted yes in the chat. Yolanda Arredondo and Karen Crabb abstained in the chat.***

ANNOUNCEMENTS:

Staff Announcements:

Jesse Hansen (ODVSOM Program Manager):

- He welcomed new DVOMB Member, Karen Crabb, representing Rural Coordination of Criminal Justice and Victim Services. Karen introduced herself and shared her excitement about joining the DVOMB.
- The one-pager about the Multidisciplinary Treatment Team (MTT) is finalized and feedback is welcome.
- Hispanic Heritage Month is September 15 - October 15. He shared the background of Hispanic Heritage Month, and noted that Hispanic values are strongly rooted in family loyalty, respect, and community.
- Given current events, he shared that political violence has no place in our society and undermines the foundations of democracy and human decency. He emphasized that we must strongly denounce violence and strive for peaceful problem solving.
- October is the 25th anniversary of Domestic Violence Awareness Month. He shared an article that was written about current comments regarding domestic violence made by a political figure. These comments trivialize a serious crime and revive a regressive view of domestic violence being solely a private matter instead of a public safety issue.
 - There will be special activities at next month's Board meeting to honor Domestic Violence Awareness Month, which has been coordinated by the Victim Advocacy Committee.
- The October meeting will be held at the Denver Police Protective Association.
- He shared a project from Zoe Hilton where survivors can anonymously share their stories to aid in the advancement of policy and research.

Taylor Krisel (ODVSOM Staff):

- ODVSOM Conference:
 - The conference recordings have been uploaded and were made available for those registered on August 1, 2025. The recordings will close on November 1, 2025.
 - She noted that the Provider Hub and Conference Hub are separate websites.
- Training Events:
 - DV102: October 20
 - DV103: November 3



- 2-Day LGBTQ+ training will be held on October 14 and 15, and is open to providers, Treatment Victim Advocates (TVAs), and other professionals in the field.
- The next Lunch and Learn will be held on October 1. A domestic violence survivor will be presenting in honor of Domestic Violence Awareness Month. She noted as a reminder that Lunch and Learns are for Providers only.
- There will be a screening of The Last Drop on October 1.
- The DV Summit will be held on October 29 and 30, registration is currently open.
- The October Board meeting will be held at the Denver Police Protective Association.

Rachael Collie (ODVSOM Staff)

- Staff is starting to prepare the DVOMB Annual Legislative Report. The report is due to the legislator at the end of January 2026. The report is usually completed by the end of December to allow for internal review.
- Staff welcomes input and feedback from Board members regarding information that is important and relevant to include in the report.

Brittanie Sandoval (ODVSOM Staff)

- The deadline for the Application Review Committee (ARC) to review submitted materials at the October meeting is September 29.
- 2025 renewals were due August 31. There will be a 30 day grace period until September 30 for those who have not submitted.

Board Announcements:

Jessica Fann (DVOMB Member) discussed that the public comments made about domestic violence by a prominent political figure were shared widely in the victim community. She wanted to highlight the work being done by the Board and stakeholders to address this national public health and safety crisis. These comments undermine public safety and increase danger to survivors. She emphasized the necessity to continue to advocate for victims.

Yolanda Arredondo (DVOMB Member) noted that on September 1, there were updates to mandatory reporter law. She shared an online training and noted she would be happy to present these changes to the Board.

Public Announcements:

None.

PROPOSED REVISIONS TO SECTIONS 5.03, 5.04, 5.05, 5.06, 5.07, AND 5.08 (REVIEW, Q&A, AND VOTE): (Attachment #2) - Erin Gazelka, DVOMB Vice Chair, Jesse Hansen, ODVSOM Program Manager

Michelle Hunter (DVOMB Chair) introduced this as a review, Q&A, and voting item and referred to Erin Gazelka (DVOMB Vice Chair). Erin thanked attendees of the Standards Revision Committee (SRC) for their involvement and hard work in completing these revisions. She summarized the changes and noted that these revisions are highly connected to the CASCADE. Jesse Hansen (ODVSOM Program Manager) noted that last month the revisions were explained in detail, and this month he will only present a high-level overview. He explained that the Board will be voting to send the proposed revisions to public comment, and changes can continue to be made to the proposed revisions during the public comment period. He also thanked the SRC for their time and dedication.

Jesse discussed the proposed revisions, which are summarized below:

- Section 5.04 no longer has an assigned duration of domestic violence treatment. There are now three phases of treatment. Preparing Readiness, Internal Motivation, and Engagement is a new optional first phase. A Maintenance phase is now included to ensure clients have a graduated process when leaving treatment.



- Section 5.05 discusses the new optional first phase of treatment titled Preparing Readiness, Internal Motivation, and Engagement. This phase of treatment can include short-term interventions with specific goals to make clients more successful.
- Section 5.06 discusses program design, couples counseling, and responsivity factors.
- Section 5.07 discusses the change from three to five different treatment levels, following the format of the CASCADE. There are also discussions about the number of contacts and separating clients based on risk.
- Section 5.08 defines second contacts and its role in the risk-need-responsivity framework. The frequency of second contacts and parameters are also defined.
- Section 5.09 consolidates information regarding treatment plan reviews, with treatment plan reviews occurring every two to four months.
- Section 5.10 defines the Maintenance phase of treatment and the purpose of the personal change and aftercare plans, ensuring clients have made sufficient progress before entering this stage of treatment.

Jesse thanked the SRC again, and noted that the majority of revisions are rooted in clarifying the process, assisting Providers with navigating the Standards, and ensuring clients are successful within treatment. Erin also thanked the SRC again for their attendance and helpful input.

Board Discussion:

The Board thanked the SRC and everyone who participated for their hard work on these revisions. A Board member noted that these revisions make the Standards more applicable when treating higher-risk clients.

A typo was noted in Section 5.04, B.

Audience Discussion:

None.

VOTE TO APPROVE REVISIONS TO SECTION 5.03, 5.04, 5.05, 5.06, 5.07, 5.08 FOR PUBLIC COMMENT:

Raechel Alderete (DVOMB Member) made a motion to approve the revisions to Section 5 as amended for public comment.

Jessica Fann (DVOMB Member) 2nd the motion.

There was no discussion on the motion.

Michelle Hunter (DVOMB Chair) asked staff to prepare the vote.

Session ID: 024397

Question #2

The motion passed with 15 votes to approve the revisions to Section 5 for public comment, 0 votes to object, and 0 votes to abstain.

Yes	100.00%	15
No	0.00%	0
Abstain	0.00%	0
Totals	100.00%	15

**Karen Morgenthaler voted yes in the chat.*



PROPOSED REVISIONS TO SECTION 6.0 CORRECTION TO TELETHERAPY CONTRACT REQUIREMENTS (DISCUSSION AND VOTE): (Attachment #3) - Jesse Hansen, ODVSOM Program Manager

Michelle Hunter (DVOMB Chair) introduced this as a discussion and voting item and referred to Jesse Hansen (ODVSOM Program Manager). Jesse explained that this revision was discussed at last month's Board meeting. Section 6.0 had been previously revised, but it was noted that some of the language in one of the provisions was vague and could introduce problems for Providers. In the treatment contract, for clients that are eligible for teletherapy, the provision previously stated that clients could not have anyone else in the session unless approved by the MTT. Now the proposed revision states that the client must uphold confidentiality requirements and not violate the integrity of the treatment process.

Board Discussion:

None.

Audience Discussion:

None.

VOTE TO APPROVE REVISIONS TO SECTION 6.0 CORRECTION TO TELETHERAPY CONTRACT REQUIREMENTS FOR PUBLIC COMMENT:

Sara Carty (DVOMB Member) made a motion to approve the revisions to Section 6.0 as presented for public comment.

Andrea Bradbury (DVOMB Member) 2nd the motion.

There was no discussion on the motion.

Michelle Hunter (DVOMB Chair) asked staff to prepare the vote.

Session ID: 024397

Question #3

The motion passed with 15 votes to approve the revisions to Section 6.0 for public comment, 0 votes to object, and 0 votes to abstain.

Yes	100.00%	15
No	0.00%	0
Abstain	0.00%	0
Totals	100.00%	15

**Karen Morgenthaler voted yes in the chat.*

DIVERSION POLICY BRIEF (PRESENTATION AND Q&A): (Attachment #6) - Jesse Hansen, ODVSOM Program Manager

Michelle Hunter (DVOMB Chair) introduced this as a presentation and Q&A item and referred to Jesse Hansen (ODVSOM Program Manager). Jesse explained that this item was previously discussed at the July Board meeting. Several judicial districts have started offering prosecutorial diversion options for domestic violence cases. Staff developed a policy brief that explains the DVOMB does not have purview over diversionary cases, specifically those without a deferred sentence of domestic violence. For diversion programs receiving state funding, the statute states that when evaluating diversion clients, programs must use a domestic violence risk assessment tool and the evaluation must be conducted by an Approved Provider. The goal of the policy brief is to give clarity to the DVOMB's role in the diversion process. There are references in the policy brief to possible impacts to the evaluation and treatment process, the practice of sealing records and the associated impact



with risk assessment instrument scores, and items of interest to prosecutors. There is reference to client program characteristics, how risk level is not always related to the index offense, and client's general attitude and anecdotal instances of a sense of entitlement among clients. Jesse explained that this is not a voting item and he welcomes feedback from the Board.

Board discussion:

A Board member shared concern about the inclusion of anecdotal instances of senses of entitlement among clients. Another Board member agreed with these comments, and noted that it is important to include discussion of risk not being related to index offense. They explained that the diversion population is very heterogeneous. Jesse shared that he is not committed to the language in the policy brief, and the intention was to include what is known about the process and experiences so far.

It was shared that defense attorneys should be advising clients about the treatment process to ensure there is no sense of assuming diversion is lesser treatment or implying lower risk. A Board member explained that they have faced challenges with clients and their counsel when trying to follow the Standards within diversion programs, and emphasized again that this is a very heterogeneous population.

It was discussed that diversion programs are handling domestic violence cases in different ways, and there is value in stating the DVOMB's role within diversion programs. It was asked if this policy brief is providing the necessary guidance to diversion programs, and if it will be referenced elsewhere so stakeholders know that this document exists. A Board member noted that there can be a presumption that diversion cases are inherently low risk, which is not always the case. They suggested including language that states that due to the differences in diversion clients and how diversion is used across the state, there cannot be a presumption of low risk.

A Board member agreed that the Board should focus on the target audience of the policy brief, and voiced concerns that this brief could be seen as a standalone document. They noted that there is very little reference to the victim advocate component within the policy brief, and that some diversion programs have in-house victim advocates, but they do not carry any confidentiality. They also noted that several diversion programs are rooted in restorative justice, which is important to consider as it can increase risk. They agreed that the framing of entitlement should be rephrased.

A question was raised about if diversion programs include DV fast-track programs. A Board member explained that in their judicial district, fast-track only refers to getting everyone into a courtroom as quickly as possible, and does not refer to treatment. Diversion is completely separate from fast-track programs. It was clarified that some districts are offering defendants online treatment or other forms of treatment as part of a plea agreement. It was agreed upon that the policy brief should clarify that it is speaking solely about diversion.

A Board member voiced concerns about the scope of the policy brief, and noted that the purpose of the document should be giving guidance to Providers and should be focused on the purview of the DVOMB in regards to diversion.

Jesse shared that he appreciated the feedback from the Board and the discussion. He explained the audience of the document is Providers and District Attorneys. The document should provide considerations for the audiences to consider, as several diversion programs have already reached out to staff.

A Board member shared that having two separate policy briefs for Providers and District Attorneys could be useful, since the barriers and challenges are very different for each group. Several Board members agreed with the idea of having separate policy briefs, and possibly including a third policy brief for diversion programs.

A Board member stated that they do not agree with having separate papers, but rather including separate trainings that target different audiences after the policy brief is finalized. They also shared concerns about the precedent that would be set by creating different policy briefs for each individual audience. A board



member agreed that they understood these concerns, and suggested having different sections for considerations of each audience within the same document.

Dr. Rachael Collie (ODVSOM Staff) noted that understanding the effectiveness of diversion when treating domestic violence offenders is important to understand, and including that in a small section of the policy brief would be useful and support training and implementation.

A Board member discussed the possibility of keeping the policy brief more simplistic and solely stating the DVOMB's purview rather than dictating specifics to diversion programs.

Jesse shared that staff and the DVOMB can help build out sections within the policy brief, and further discuss how the DVOMB can provide useful context to different audiences.

A Board member agreed with Jesse's sentiments and that the DVOMB has a place in the discussion of how to handle diversion programs and provide guidance.

Audience discussion:

None.

Break: 10:55 am - 11:10 am

PROPOSED REVISIONS TO SECTION 4.03 DIVERSION STANDARDS LANGUAGE UPDATES (DISCUSSION AND VOTE): (Attachment #4) - Jesse Hansen, ODVSOM Program Manager

Michelle Hunter (DVOMB Chair) introduced this as a discussion and voting item and referred to Jesse Hansen (ODVSOM Program Manager). He shared that there is currently language in the Standards related to pre-trial diversion that the Attorney General advised to remove. Since pre-trial diversion occurs pre-plea, the DVOMB does not have purview. He presented the proposed new language that discusses pre-plea evaluations as a discussion point within the Standards.

Board Discussion:

None.

Audience Discussion:

None.

VOTE TO APPROVE REVISIONS TO SECTION 4.03 FOR PUBLIC COMMENT:

Lori Griffith (DVOMB Member) made a motion to approve the revisions to Section 4.03 as presented for public comment.

Jessica Fann (DVOMB Member) 2nd the motion.

There was no discussion on the motion.

Michelle Hunter (DVOMB Chair) asked staff to prepare the vote.

Session ID: 024397

Question #4

The motion passed with 15 votes to approve the revisions to Section 4.03 for public comment, 0 votes to object, and 0 votes to abstain.



Yes	100.00%	15
No	0.00%	0
Abstain	0.00%	0
Totals	100.00%	15

**Nil Buckley, Yolanda Arredondo, and Karen Morgenthaler voted yes in the chat.*

DIVISION OF CHILD WELFARE FOCUS GROUP FINDINGS (PRESENTATION AND Q&A): (Attachment #5) - Yolanda Arredondo, DVOMB Member

Michelle Hunter (DVOMB Chair) Introduced this as a presentation and Q&A item and referred to Yolanda Arredondo (DVOMB Member). Yolanda introduced herself and explained that at previous DVOMB meetings she discussed that the Colorado Division of Child Welfare is interested in developing a playbook that outlines best practices to County Departments of Human/Social Services when developing treatment plans with parents/caregivers where there is concern for domestic violence but no criminal court oversight.

Yolanda presented on the Child Welfare Focus Group Findings, which are summarized below:

- Why is this important?
 - Ensure that families involved in child protection cases with a county department of human/social services have treatment plans that address any needs for offender treatment.
 - Child welfare caseworkers can make informed decisions regarding the development of treatment plans.
- Project Phase 1:
 - Involved focus groups that targeted Providers, victim advocates, child welfare case workers, child welfare supervisors, families with lived experience, Office of the Child's Representative, Office of the Respondent Parents' Counsel, County Department Attorneys, Child Advocacy Centers, and Court Appointed Special Advocates.
- Focus Groups Challenges Experienced:
 - There were varying definitions of Domestic Violence and differing opinions on what type of exposure impacts child safety.
 - It was challenging getting a diverse cross-section of non-DVOMB Providers and victim advocates to participate.
 - There are larger systemic barriers identified that are beyond the scope of the project.
- Focus Groups Challenges Identified:
 - Limited number of treatment providers, cost of services/lack of funding, lack of collaboration between professionals and families, denial of domestic violence by families, lack of training for professionals, difficulties with coordination and timing of steps in the process, limitations created by courts, and unique capacity limitations of communities across Colorado.
- Project Phase 2 - Next Steps:
 - In September there will be a report summarizing the focus group information.
 - On September 22 there is a Steering Committee Kickoff meeting that is open to any participants.
 - Workgroups will be identified to start drafting sections of the guide.
 - There will be additional focus groups if necessary.

Board Discussion:

The Board thanked Yolanda for her presentation and work on this project.

Audience Discussion:

None.



ADJOURN

The meeting adjourned at 11:33 pm.

Respectfully submitted by,

Ellen Creecy, Program Assistant

APPROVED



Name	Q1	Q2	Q3	Q4
Andrea Bradbury	1	1	1	1
Erin Gazelka	1	1	1	1
Jeanette Barich	1	1	1	1
Jennifer Parker	NP	NP	NP	NP
Jessica Fann	1	1	1	1
Karen Morgenthaler	1	1	1	1
Lori Griffith	1	1	1	1
Michelle Hunter	1	1	1	1
Chris Chino	NP	NP	NP	NP
Nil Buckley	1	1	1	1
Sandra Campanella	NP	NP	NP	NP
Sara Carty	1	1	1	1
Tally Zuckerman	1	1	1	1
Yolanda Arredondo	3	NP	NP	1
Roshan Kalantar	1	1	1	1
Raechel Alderete	3	1	1	1
Kolony Fields	NP	1	1	NP
Tracey Martinez	1	1	1	1
Karen Crabb	3	1	1	1
Total	Yes = 12 No = 0 Abstain = 3 Total Present = 15	Yes = 15 No = 0 Abstain = 0 Total Present = 15	Yes = 15 No = 0 Abstain = 0 Total Present = 15	Yes = 15 No = 0 Abstain = 0 Total Present = 15

Q1 Motion to approve the August 2025 Minutes.

Q2 Motion to approve the revisions to Section 5 for public comment.

Q3 Motion to approve the revisions to Section 6.0 for public comment.

Q4 Motion to approve the revisions to Section 4.03 for public comment.

