

COLORADO DOMESTIC VIOLENCE OFFENDER MANAGEMENT BOARD
VIRTUAL MEETING

MEETING MINUTES
November 8, 2024

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Attendance:

Domestic Violence Board Members Present:

Andrea Bradbury, Hon. Bradley Burbach, Erin Gazelka, Lori Griffith, Jeanette Barich, Jennifer Parker, Jessica Fann, Karen Morgenthaler, Michelle Hunter, Nicole Collins, Nil Buckley, Raechel Alderete, Roshan Kalantar, Sandra Campanella, Stephanie Fritts, Tally Zuckerman, Tracey Martinez, Yolanda Arredondo

Domestic Violence Board Members Absent:

Glory McDaniel

Staff Present:

Brittinie Sandoval, Caroline Frane, Chris Lobanov-Rostovsky, Ellen Creecy, Jesse Hansen, Jill Trowbridge, Rachael Collie, Rachel Morton, Taylor Kriesel, Matt Lunn, and Yuanting Zhang

Guests Present:

Ada Eley, Ana Engativa, Barb Hamilton, Cody Ruebel, Colleen Lamb, Daniel DeCecco, Kaye Knaub, Kendra Winslow, Sade Lee, Linda Johnston, Lois Buckman, Meghan Saleebey, Mindy Walker, Rhoda Pilmer, Rocio Roman, Sara Wray, Sharon Wegner, Tara Nailon, Zachariah Crabill

Jesse Hansen (ODVSOM Program Manager) introduced Ellen Creecy as the new DVOMB Program Assistant/Documentation Specialist. Ellen Creecy then made a few brief comments.

Introductions:

The meeting convened at 9:05 AM

Stephanie Fritts (DVOMB Chair) introduced herself as the Chair and welcomed the Board and guests.

Carolina Frane (DVOMB Implementation Specialist) noted to contact Taylor Kriesel if experiencing any technical issues.

Taylor Kriesel (Training/Project Coordinator) announced the DVOMB Members in attendance.

Taylor Kriesel (Training/Project Coordinator) announced the DVOMB staff in attendance.

Taylor Kriesel (Training/Project Coordinator) introduced the online guests in attendance.

Stephanie Fritts (DVOMB Chair) indicated that a quorum was not present. She recommended modifying the agenda until a quorum was present.

Agenda Approval:

There was "Consensus" from the Board to approve the agenda.

Approval of September Minutes:

Board Discussion:

None



Audience Discussion:

None

Jessica Fann (DVOMB Member) made a motion to approve the September Minutes as presented.
Erin Gazelka (DVOMB Member) 2nd the motion.

Question #1

The motion passed with 12 votes to approve the September 2024 meeting minutes, 0 votes to object, and 2 votes to abstain.

Responses	Percent	Count
Yes	85.71%	12
No	0.00%	0
Abstain	14.29%	2
Totals	100.00%	14

Karen Morgenthaler voted Yes verbally

Approval of October Minutes:**Board Discussion:**

None

Audience Discussion:

None

Raechel Alderete (DVOMB Member) made a motion to approve the October Minutes as presented
Tally Zuckerman (DVOMB Member) 2nd the motion.

Question #2

The motion passed with 10 votes to approve the October 2024 meeting minutes, 0 votes to object, and 5 votes to abstain.

Responses	Percent	Count
Yes	66.67%	10
No	0.00%	0
Abstain	33.33%	5
Totals	100.00%	15

Karen Morgenthaler "Abstained" verbally

ANNOUNCEMENTS:**Staff Announcements:**

Jesse Hansen (ODVSOM Program Manager) introduced Ellen Creecy as the new DVOMB Documentation Specialist and announced the following:

- Jesse Hansen noted that he is now the Program Manager of the ODVSOM and indicated that Carolina Frane will have some temporarily expanded duties due to this change in leadership.
- The DVOMB Program Coordinator job listing has been posted.
- Announced that Board members who are State employees will now have to process travel/board related expenses through their own State agencies. Jesse Hansen indicated that the staff would work with leadership as to how to support Board members, both State appointed and non-State appointed members with these occasional expenses.

- Jesse Hansen announced that November is Native American Heritage Month. He then supplied some Native American resources and data that are available and noted that there will be a future presentation to be given by Melody Delmar, Director of the Office of Liaison for Missing and Murdered Indigenous Relatives (OMMIR).
- Some DVOMB staff and board members have visited the UTE tribe in Southern Colorado in 2023 and presented a training on Domestic Violence last year.

Taylor Kriesel (ODVSOM Projects Coordinator) announced the following:

Training Events:

- Core Domestic Violence Training - DV101, 102, 103 trainings are upcoming in the new year with dates to follow.
- New providers that have their applications completed and submitted can attend DV100 and DV101 training.
- Lunch & Learn on Lethality Before, During, and After the Use of Lethality Assessment and a Multi-Disciplinary Approach to Curb Intimate Partner Violence which will be held on Wednesday, December 4th for providers only.

ODVSOM Conference:

- Taylor Kriesel indicated that the 2024 ODVSOM Conference videos have closed and to email her if having trouble retrieving the training certificate.
- 2025 ODVSOM Conference will be held on July 8, 2025 - July 11, 2025, and noted the new name is "Summit in the Rockies on Domestic Violence and Sex Offender Management"
- The Theme: Evolving Through Reflection - Teamwork, Compassion and Innovation
- She indicated that the Call for papers and the sponsorship JotForm will be sent out in early December.
- Taylor Kriesel noted that in 2025, the DVOMB will celebrate their 25th Anniversary and will be highlighted on Wednesday, July 9, 2025, at the conference.
- Taylor Kriesel thanked all for those who attended the October traveling Board Meeting.

Carolina Frane:

- Announced that the December DVOMB meeting is cancelled and that the next meeting will be on January 10, 2025.
- The DVOMB newsletter has been distributed and to contact Taylor Kriesel if you did not receive it.
- Announced that Xaviera Turner ("X") is the new Co-Chair of the Training Committee.
- Indicated that there may possibly be new funding available (through Medicaid) for DV providers with more information to follow.

Carolina Frane (DVOMB Staff) requested feedback from the traveling Board Meeting in October:

- Raechel Alderete (DVOMB Member) expressed appreciation of the community collaboration and how they work through the challenges faced in Alamosa.
- Jennifer Parker (DVOMB Member) expressed appreciation of the traveling board meetings and the opportunity to meet providers in their communities.
- Stephanie Fritts (DVOMB Chair) indicated she enjoyed and liked learning the opportunities of how best to support these communities.
- Carolina Frane (DVOMB Staff) noted that Dr. Beverly (DV Provider) of the Alamosa area has retired and noted that the DV clients will have a provider who is traveling from Montrose and Pueblo that will provide services temporarily until Dr. Beverly's position has been filled.
- Jesse Hansen (ODVSOM Program Manager) noted that this was one of the best traveling board meetings because the DV Board was personally invited from the Alamosa providers. He expressed desire to replicate these on-the-road meetings and asked for feedback about the comfort level in taking the bus.
 - Karen Morgenthaler (DVOMB Member) liked the bus.
 - Jessica Fann (DVOMB Member) liked the bus, hotel, and food and likes not having to drive and enjoyed connecting with the community and building relationships.
 - Roshan Kalantar (DVOMB Member) also expressed appreciation of not having to drive.

- Stephanie Fritts (DVOMB Chair) noted that she would not take the bus due to timing/schedules.
- Jennifer Parker (DVOMB Member) indicated that these trips help her to get to know the other board members and staff.
- Jesse Hansen (ODVSOM Program Manager) noted his appreciation of the Board and the big commitment of going on the traveling board meetings.
- Carolina Frane (DVOMB Staff) noted that the Board Appreciation meeting and luncheon will be deferred to January.
- Carolina Frane (DVOMB Staff) announced that Monday, November 11th is Veteran's Day and expressed appreciation to those who have served or continue to serve.
- Carolina Frane (DVOMB Staff) noted that this meeting is Judge Burback's last meeting. She asked for comments from the Board:
 - Stephanie Fritts (DVOMB Chair) expressed appreciation and thanked him for his work on the board.
 - Raechel Alderete (DVOMB Member) noted that it has been great serving on this Board with him and expressed appreciation of his passion and willingness of his role on the board. She mentioned that he will be missed, and expressed hope that he can attend the January meeting.
 - Chris Lobanov-Rostovsky (CDPS Deputy Director) thanked Judge Burback for the back-and-forth dialogue and jokes over the years. He noted that the Judge takes his role seriously, but still has the capacity to laugh at life. Chris Lobanov-Rostovsky thanked him for his dedicated service to Jefferson County.
 - Jeanette Barich (DVOMB Member) thanked Judge Burback, and indicated she appreciated his feedback and perspective in the Standards Revisions Committee meetings.
 - Andrea Bradbury (DVOMB Member) thanked him for his time on the Board and service on the Bench and hope he can attend the January meeting.
 - Jesse Hansen (ODVSOM Program Manager) noted he has impacted many with his passion, sage advice, outreach to the other judges, and his confidence as a judge.
 - Carolina Frane (DVOMB Staff) thanked the Judge and how humble and approachable his is.

Judge Burback (DVOMB Member) thanked everyone for all the work this Board does and expressed gratefulness for the opportunity to serve on this Board. Judge Bradbury was then given a "Virtual" standing ovation.

Brittinie Sandoval announced the following:

- The Application Review Committee (ARC) has started the Standards Compliance Reviews (SCRs) and noted they have reached the 10% legislatively mandated mark.
- She reminded all that the ARC deadline for provider applications, variances, etc. is due by December 2, 2024.

Board Announcements:

Sandie Campanella (DVOMB Member) noted she received an award which was the Beth Haynes Special Recognition Award given by the Boulder Domestic Violence Task Force.

Public Announcements:

None

MODIFICATIONS TO THE DIVERSITY, EQUITY, INCLUSION, AND BELONGING COMMITTEE STRUCTURE AND CHARTER: (Attachment 4) Jennifer Parker, DVOMB Member and Carolina Frane, DVOMB Staff

Jennifer Parker (DVOMB Member) reviewed that the Diversity, Equity, inclusion, and Belonging (DEIB) Committee's intention is to make an impact that affects all committees and the need to be more sensitive to DEIB. She noted that due to this, the Committee charter has been revised and indicated that the Committee will meet quarterly to discuss any additional revisions to the mission of the Committee. Carolina Frane (DVOMB Staff) reiterated the purpose of the Committee.

Jesse Hansen (ODVSOM Program Manager) noted that the Committee is asking for consensus of the Charter revisions in order to enhance the work of other committees.

Board Discussion:

None

Public Discussion:

None

There was consensus to approve the changes to the DEIB Committee Charter.

2025 POLICY RECOMMENDATIONS FOR THE ANNUAL LEGISLATIVE REPORT (DISCUSSION & VOTE): (ATTACHMENT #3)

Jesse Hansen (ODVSOM Program Manager) reviewed potential changes to the Legislative report in Section 2 due to policy issues. He noted that including these issues that impact the providers is a way to let the Legislature know what is happening in the field. Jesse Hansen then reviewed the following Items of Issue:

1. Impact of Kayden's Law and Reunification Proceedings

Jesse Hansen (ODVSOM Program Manager) reviewed how the Reunification language in the Colorado Revised Statutes came about and noted that this language is somewhat problematic for providers as it is outside of their purview. He indicated that the recommendation is to amend the language as listed below.

Recommendation: Amend the language in 14-10-127.5, C.R.S. to remove or modify the requirement for a DVOMB Approved Provider to "VERIFY THE ACCUSED PARTY'S BEHAVIOR BEFORE THE COURT ORDERS A PROTECTIVE PARTY TO TAKE STEPS TO IMPROVE THE RELATIONSHIP WITH THE ACCUSED PARTY."

Board Discussion:

Sandra Campanella (DVOMB Member) asked if this is something the Legislature may ask an opinion of the DVOMB. Jesse Hansen (ODVSOM Program Manager) responded that if a bill was to be run, then the Legislature may ask for more language related to that verification. He indicated that it would not be wise to give any suggested language beforehand to something that is outside of the DVOMB purview. Director Matt Lunn noted that this issue has been previously flagged before the Legislature and that discussion has already begun.

2. Parole Domestic Violence Specialized Caseload

Jesse Hansen (ODVSOM Program Manager) reviewed that the proposed Parole Domestic Violence Specialized Caseload pilot program began and is now on hiatus and due to this, the following is recommended at this time:

Recommendation: Support and encourage the Division of Parole in the creation and continued development of policies and procedures for domestic violence specialized caseloads and requirements for parolees required to attend domestic violence offender treatment.

Board Discussion:

Michelle Hunter (DVOMB Member) noted the necessity to highlight the need to develop policies and procedures for oversight for these specialized caseloads.

Carolina Frane (DVOMB Staff) indicated that the case managers and supervising officers are putting in a lot of work and noted the need to individualize these caseloads.

Rachael Collie (DVOMB Data Analyst) noted the need to build in a data evaluation component as well. Michelle Hunter (DVOMB Member) responded that this was being worked on but noted that the project has been put on hold at this time. Jesse Hansen (ODVSOM Program Manager) mentioned the need for continuity of care for these specialized caseloads.

OPTIONAL RECOMMENDATION

3. Safety Protections for DVOMB Approved Providers

Jesse Hansen (ODVSOM Program Manager) outlined the background and need for this recommendation regarding information received from a provider survey that indicated the need for protection from individuals who commit an act or threaten violence against providers. He noted that some had directly experienced these threats and or court action and noted the time and aggravation in working through these situations. Jesse Hansen noted that bringing this issue to the Legislature could create a mechanism to stop this violence and harassment and provide some protection for providers.

Recommendation: Create specific criminal and civil penalties for individuals who commit an act or threatened act of violence, intimidation, harassment, or stalking upon a DVOMB Approved Provider or a person employed or contracted with a DVOMB Approved Provider. This does not preclude an individual from filing a formal complaint or complaints against an Approved Provider with the DVOMB or any other regulatory organization.

Board Discussion:

Jeanette Barich (DVOMB Member) noted a client who has been harassing her and was able to get a protection order after a long and costly legal battle. She noted that a protection order is just a piece of paper and does not necessarily offer actual protection. Jeanette Barich indicated the need to be able to enroll in the "Address Confidentiality" plan and noted that safety is a concern for providers, and that they need some mechanism to protect themselves.

Jennifer Parker (DVOMB Member) agrees that protections are needed for providers and thanked Jeanette Barich for bringing this up. She noted the need to see something in place for provider protection.

Sandie Campanella (DVOMB Member) suggested including another line item in Statute to include providers as victims so law enforcement can investigate for the protection of providers.

Karen Morgenthaler (DVOMB Member) reviewed a recent harassment case and indicated that provider protections in place would be very helpful.

Dr. Matt Lunn (DCJ Director) noted the need to have provider personal information protected from public purview in the Statutory language.

Jessica Fann (DVOMB Member) indicated that there are some circumstances when providers are put at risk and supports changes in Statute to rectify that.

Rachael Collie (DVOMB Staff) noted that in New Zealand there is a mechanism for providers to be put on no call/no personal information lists. She agreed that anything that can discourage these situations are needed.

Andrea Bradbury (DVOMB Member) noted the need for provider confidentiality and mentioned the drawbacks for "address" confidentiality and the complications that come with that. Jesse Hansen (ODVSOM Program Manager) responded that some context could be included in the body to clarify or explore this further, and to proceed with caution so that there is a proper time to evaluate it.

Karen Morgenthaler (DVOMB Member) noted that per her previous discussion that there was a threat to a staff member who called the police and followed all appropriate avenues. She noted that this person was on probation, went for a revocation hearing, and then was released from treatment with no supervision.

Roshan Kalantar (DVOMB Member) asked how these situations affect the survivor and continuity of care. Jesse Hansen noted that when a client is escalating, the provider can choose to discharge the client. At that point the client is referred back to the supervising agency who will then try to find another treatment agency who may be reticent on taking this client. He mentioned this can affect the

continuity of the TVA and keeping the victim stabilized. Jesse Hansen noted that having some sanctions in statute can hopefully prevent a challenging client from becoming derailed from treatment and escalate. Roshan Kalantar asked if the victims are notified if the client's behavior escalates.

Lori Griffith (DVOMB Member) responded that Parole Officers are faced with safety issues, and noted this happens daily and that the officers sometimes feel helpless. She noted that offenders do continue to escalate and noted that PO's will contact the victims to inform them.

Karen Morgenthaler (DVOMB Member) noted that for her case the agency wrote a very detailed discharge summary for the new provider and noted the offender got off. She noted that many domestic violence cases are misdemeanors and noted that she feels the need to elevate their sentence.

Carolina Frane (DVOMB Staff) noted the Multi-Disciplinary Teams (MDTs) will notify the Treatment Victim Advocate (TVA) so the victim can be notified if the offender's behavior is escalating. She indicated that the number one priority is for victim safety.

Jesse Hansen (ODVSOM Program Manager) suggested adding other safety mechanisms to Recommendation #3 as another option to extend protection to the MDT. He asked the Board if this recommendation can move forward with this suggestion.

Stephanie Fitts (DVOMB Chair) asked for a motion to move forward with this amended recommendation.

Jeanette Barich (DVOMB Member) moved to approve the 2025 DVOMB Annual Legislative Report Policy Issues and Recommendations as discussed and amended.
Andrea Bradbury (DVOMB Member) 2nd the motion.

Question #3

The motion passed with 16 votes to approve the 2025 DVOMB Annual Legislative Report Policy Issues and Recommendations as discussed and amended, 0 votes to object, and 0 votes to abstain.

Responses	Percent	Count
Yes	80.00%	16
No	0.00%	0
Abstain	0.00%	0
Totals	100.00%	16

PROPOSED REVISIONS TO SECTION 5.0 REGARDING THE DOMESTIC VIOLENCE TREATMENT CONTRACT (ATTACHMENT 5) - Erin Gazelka, DVOMB member and Jesse Hansen, ODVSOM Program Coordinator

Jesse Hansen (ODVSOM Program Manager) noted this is an initial review and recommendations to Section 5.0 regarding the Domestic Violence Treatment Contract. He noted that the Standards Revisions Committee (SRC) suggested a few revisions to this document and indicated that the feedback received will go back to the Committee for revisions with a vote to go out for public comment in January.

Erin Gazelka (DVOMB Member) noted that this contract has been in review since last Spring and indicated that many issues have arisen with the offender contract. She mentioned the need for additional feedback from the Board.

Jesse Hansen (DVOMB Program Manager) noted that the ask is to move this to the SRC for final revisions. He then reviewed the various sections of the document, and highlighted the new section C. regarding the eligibility of client teletherapy as follows.

Treatment Contract Requirements: - Added the Discussion Point to Section 1.A.

It was noted that there typically not been discussion points in this section. Erin Gazelka (DVOMB Member) asked the Board if they have any issues with the discussion points. She noted



that many providers copy and paste the information from this section into their Client Contracts and if the discussion points should be included.

Jesse Hansen (ODVSOM Program Manager) indicated that there were a number of providers in attendance when adding these discussion points or should these be used as a training piece.

Roshan Kalantar (DVOMB Member) noted that the discussion points seem to clarify for providers what should be relevant in the Client Contract.

There was robust discussion as to whether to include the “discussion points” in the Client Contract section.

Jesse Hansen (ODVSOM Program Manager) indicated there was consensus that the discussion points be put in a different area of the contract section and noted this feedback will be given to the SRC to rework the placement of the discussion points.

Jesse Hansen (ODVSOM Program Manager) reviewed the language in Item 6. in Section A. regarding describing the following of required court or parole orders, or conditions of any community corrections placement as a requirement of treatment. After discussion, there was consensus to include this language.

Jesse Hansen (ODVSOM Program Manager) then highlighted the following revisions:

Section A. - Item 5.: Added “Describe how progress in treatment is measured regarding the duration, intensity, and methods.”

Section A. - Item 4.: Language has been expanded to read: “Describe the importance of how following any required orders of the court or Parole Board, or conditions of any Community Corrections placement is a requirement of treatment.”

Section B. - Item 4. - Responsibility of the Client: Discussion Point - This further clarifies what is ethically best practice for providers when dealing with clients using medical marijuana. There was Board discussion on this information and consensus for support of this discussion point.

There was consensus to table the Provider Access to Collateral Information agenda item.

There was Board consensus to break for lunch.

BREAK: 11:32 am - 12:01 pm

LUNCH & LEARN: WHAT PROSECUTORS SHOULD KNOW ABOUT THE DVOMB AND THE STANDARDS AND GUIDELINES (Presentation & Discussion)

Stephanie Fritts (DVOMB Chair) and Jesse Hansen (ODVSOM Program Manager) presented the following information regarding Sentencing Considerations, Risk Assessment, and Differential Treatment for Domestic Violence Offenders:

- Overview of the SOMB and the DVOMB
- Statutory Mandates of the SOMB and the DVOMB
- C.R.S. 18-6-801
- C.R.S. 18-6-801 (3) - Not entitled to plead guilty without DV designation
- Direct Examination:
 - Does the court have to sentence the Defendant to treatment if sentencing to prison or jail sentences?
 - Can the Court sentence to DV treatment without DV tag?
 - Can a Defendant be sentenced to unsupervised probation?
- Domestic Violence Evaluations:

The crime of conviction is often not indicative of an offender’s risk to the victim or the community.

- Presentence Evaluations - 18-6-801 (2)
- Post-Sentence Evaluations - 18-6-801 (1)
- Rely on collateral information

If convicted of SA as an act of DV, consider evaluations be completed by provider that can complete both SO and DV evaluations:

- Risk, Need, Responsivity Principles
- What is the DVRNA?
- Domestic Violence Recidivism by Placement Level

Domestic Violence Treatment:

- DVRNA & Treatment Planning
- DVOMB treatment focuses on competencies rather than time
- Multi-Disciplinary Treatment Team (MTT)
- What about...?
- Discharge Outcomes by Level
- Treatment Effectiveness

Cross Examination: Any remaining questions for the witnesses?

Where to find more information

Risk Domains

PROVIDER ACCEDSS TO COLLATERAL INFORMATION (Discussion & Consensus)

This agenda item was tabled.

Adjourn

The meeting adjourned at 12:56 pm

Respectfully submitted by,
Jesse Hansen, DVOMB Program Manager



VOTES

Question #1

MOTION TO APPROVE THE SEPTEMBER 2024 MINUTES AS PRESENTED

The motion passed with 12 votes to approve the
September 2024 Minutes, 0 votes to object, and
2 votes to abstain

Responses		
	Percent	Count
Yes	85.71%	12
No	0.00%	0
Abstain	14.29%	2
Totals	100%	14

Question #2

MOTION TO APPROVE THE OCTOBER 2024 MINUTES AS PRESENTED

The motion passed with 15 votes to approve the
October 2024 Minutes, 0 votes to object, and
2 votes to abstain

Responses		
	Percent	Count
Yes	66.67%	10
No	0.00%	0
Abstain	33.33%	5
Totals	100%	15

Question #3

MOTION TO APPROVE LEGISLATIVE REPORT POLICY ISSUES AND RECOMMENDATIONS AS AMENDED

The motion passed with 16 votes to move into
Executive Session with 0 votes to object, and
0 votes to abstain

Responses		
	Percent	Count
Yes	100.00%	16
No	0.00%	0
Abstain	0.00%	0
Totals	100%	16